

Lone Star rising

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A list of sources is at

Economist.com/specialreports

An audio interview with the author is at

Economist.com/audiovideo

A country briefing on America is at

Economist.com/unitedstates



Thanks to low taxes and light regulation, Texas is booming. But demography will bring profound changes, says Christopher Lockwood

7 ISITORS to Governor Rick Perry's vast office in the Texas capitol building in Austin (with a dome a mite taller, naturally, than the one in Washington, DC) are sometimes offered a viewing of a triumphalist video. Entitled "The Texaplex", the sevenminute film is a hymn to the successes Texas has achieved in recent years, and they look pretty impressive.

Texas now hosts more Fortune 500 companies than any other American state. They include AT&T, Dell and Texas Instruments; oil giants such as Exxon Mobil, ConocoPhillips and Valero; American, Continental and Southwest Airlines; Fluor, a huge construction firm (recently lured from California); J.C. Penney; Halliburton; and 52 others. Texas claims to have been responsible for 70% of all the net new jobs created last year in America's 50 states, though since only a few states created any jobs at all that is not quite as astonishing as it sounds.

True, the film tactfully ignores the recession. Texas followed America into the downturn in September last year, almost a year after the rest. In May it shed a worrying 24,700 jobs, and the Dallas Federal Reserve now forecasts that between 315,000 and 350,000 jobs will go in 2009. But proportionately the May figure was still lower than for the nation as a whole, and Texas's unemployment rate, at 7.1%, was 2.3 points below the American average. Housing re-

possessions are still very rare; the state budget is still in surplus even as California and New York teeter on the edge of bankruptcy. Unlike those fellow states with large populations, Texas levies no personal income tax, and with almost unlimited space on which to build, its houses are big and affordable.

All this has brought people flooding in and made Texas America's fastest-growing state. Net domestic inflows have been running at around 150,000 people in recent vears, whereas California and New York have seen net outflows. Next year's national census is expected to show that flourishing Houston has replaced struggling Chicago as America's third city. Of the ten largest cities in America, three are in Texas.

Those three, Houston, Dallas and San Antonio, together with the state capital, Austin, and Fort Worth, make up what the boosters call the Texaplex: a densely packed triangle, with each side measuring about 300 miles, that is home to roughly 80% of the state's population of 24m (second only to California's 37m). This "Texas triangle", containing America's third-largest airport (Dallas-Fort Worth) and its second-busiest port (Houston, despite being 50 miles inland), has emerged as one of the most dynamic regions in all of America.

Joel Kotkin, an urbanologist based in California, recently compiled a list for Forbes magazine of the best cities for job >> 2 A special report on Texas The Economist July 11th 2009

reation over the past decade. Among those with more than 450,000 jobs, the top five spots went to the five main Texaplex cities—and the winner of the small-cities category was Odessa, Texas. A study by the Brookings Institution in June came up with very similar results. Mr Kotkin particularly admires Houston, which he calls a perfect example of an "opportunity city"—a place with lots of jobs, lots of cheap housing and a welcoming attitude to newcomers.

He is certainly right about the last point: not too many other cities could have absorbed 100,000 refugees, bigheartedly and fairly painlessly, as Houston did after Hurricane Katrina struck New Orleans. With vibrant Asian communities alongside its balanced Hispanic, white and black mix, with no discernible racial tensions, and with more foreign consulates than any American city except New York and Los Angeles, Houston is arguably America's most enthusiastically cosmopolitan city, a place where the future has already arrived.

Wander round to the Senate side of the state capitol, though, and you will hear a different Texan tale. There, you might encounter Eliot Shapleigh, the Democratic state senator for a district centred on El Paso, on the extreme west of the Mexican border. Mr Shapleigh publishes his own report: "Texas on the Brink".

His statistics are a lot less rosy. Texas has the highest proportion of people lacking health insurance of all 50 states; the third-highest poverty rate; the second-highest imprisonment rate; the highest teenage-birth rate; the lowest voter turnout; and the lowest proportion of high-school graduates. Mr Shapleigh is not surprised that these figures are so terrible: Texas spends less on each of its citizens than does any other state. Being a low-tax, low-spend state has not made Texans rich, though they are not dirt-poor either; their median income ranks 37th among the 50 states.

These two faces of Texas are hardly a paradox. Texas has one of the most unequal income distributions of any state, a legacy of the days when rich ranch-owners and oil billionaires were served by poorly paid ranch hands and roughnecks; and when Mexican immigrants crossed an essentially open border at will to toil away at sun-scorched farm jobs for pay that "Anglo" (non-Hispanic white) workers would not contemplate. You might call this Texas's persistent "Southern" side, a contrast to its high-tech, urban and liberal "Western" side. These two aspects of Texas's character and history still sit uneasily together, just as geographically the vast land-



mass of Texas belongs both to the South and the West.

Historically, a low-tax, low-spend model has served Texas fairly well, though the limitations of dependence on a few commodities (oil, cattle, cotton) were cruelly shown up in the mid-1980s. When the oil price crashed, the property market and then the entire banking system went down with it. Between 1982 and 1993 Texas saw 523 banks go under, and in the single year of 1986 its gross state product slumped by 3.1%. Since then it has been diversifying frantically, with considerable success.

Starstruck

But there are now two big reasons to think that the Texas model will need further revision. One is external to the state: the global economy has become a much more knowledge-intensive place, with even the oil business turning into a high-tech industry, so Texas needs more and better universities and schools. Embarrassingly for the state, only one of its universities (the small, private Rice University in Houston) makes it into the list of the top 20 universities in America, let alone the world.

In contrast to those Forbes ratings, the Kauffman Foundation, which promotes entrepreneurship, puts Texas only 18th in its ranking of states' ability to take advantage of America's "transformation into a global, entrepreneurial and knowledge-and innovation-based New Economy". Texas falls down in a number of categories, most of them to do with education.

Kauffman ranks Texas 41st for the education level of its workforce as well as for the average education level of recent arrivals from elsewhere in America, suggesting that too many of its newcomers are chasing low-end jobs. A committee on education appointed by Mr Perry concluded in January that "Texas is not globally competitive" and gave warning that it "faces a downward spiral in both quality of life and economic competitiveness".

The other, even more important, reason to expect change is internal. In 2004 Texas became one of only four states in America where whites are no longer in the majority. On recent trends, Hispanics will be the largest ethnic group in the state by 2015. Since they tend to vote Democratic, this has big implications for Texas's political make-up and for national politics. And an increasingly assertive Hispanic caucus, in an increasingly Democratic state, also seems sure to demand better schools and health care for the people it represents. who currently lag far behind the Anglos on any social indicator you care to name. Close to half of Latinos in Houston, for instance, fail to graduate from high school.

How Texas responds to these forces will determine its future. Get it right, and the state will remain business-friendly and globally competitive, with high employment and a rising standard of living. Get it wrong, and Texas could follow California (which "flipped" from Republican to Democratic control in part thanks to rapid immigration) down the road of high taxes and excessive regulation. This route has bankrupted California and is prompting a net 100,000 people to leave each year. Many of them head for Texas. One simple statistic tells that tale: it costs nearly three times as much to rent a self-drive van for a one-way journey from Los Angeles to Houston as the other way around.

Tex-mix

The state's best and worst sides

THOUGH the Texas model has many L critics, its admirers tend to list the same advantages. The low tax burden (secondlowest in America) invariably comes top of the list. Arthur Laffer, inventor of the famous curve, reckons that one of the most important determinants of whether a state does well or badly is not just the overall level of taxes but their structure too. A high, progressive personal income tax, he says, is about the worst incentive-killer you could devise. Americans are highly mobile, so the most able will simply leave for another state. Mr Laffer himself left California for low-tax Tennessee three years ago because he felt that bad taxes were destroying the state's economy.

Progressive taxes are considered fairer, but better to leave it to the federal authorities to impose a progressive income tax, the same for every state. The nine states with a personal-income-tax rate of zero, Mr Laffer finds, had net domestic immigration of 4.5% of their population in the ten years to 2007; the nine with the highest marginal tax rates saw outflows averaging 2.2%. A high state tax on capital gains is also bad because it tends to be volatile, causing big budgetary problems. Texas does not have one of those either.

Next on its list of advantages usually comes the feeble state of its unions. Texas, like 21 others, mostly in the South, is a "right to work" state, so no one can be compelled to join a trade union. Only 4.5% of its workforce is unionised, against 12.4% nationally. Even where unions are well represented, as at the port of Houston, the management says they behave sensibly.

Then there is tort reform. Texas used to be a plaintiff's dream, with few restrictions on who could sue for what and where. Class-action suits against big corporations used to be heard by juries who made free with the defendants' money. George Bush (who was governor of Texas from 1995 until he headed off to greater things in 2000) partially reformed the system in 1995. Rick Perry, his successor, oversaw a second reform in 2003, concentrating on medical awards that were driving doctors away. Since then malpractice-insurance rates have fallen and the doctors have returned.

The state's sound public finances are often noted too: in the landmark legislative session of 2003 (Texas's legislature meets only every other year, for 140 days) Texas eliminated a budget deficit of close to \$10 billion and has not looked back. It is still in surplus, though only thanks to a large dollop of cash from the federal government. Since 1988 the state has maintained a "rainy-day fund", paid for by taxes on oil and gas companies, which is now worth \$6.7 billion; it can be raided only if twothirds of both houses of the state legislature agree, and Mr Perry vows not to touch it in the current, arguably rainy, downturn.

A fourth factor is the amount of help that state and local government offers to business. Here purists on the right find common ground with those on the left who complain that companies are given generous tax breaks but education and health are underfunded. All states these days compete to get businesses to move in; Scott McCown of the Centre for Public Policy Priorities (CPPP) in Austin calls this "buying dates". Such incentives distort the market and benefit newcomers at the expense of established companies.

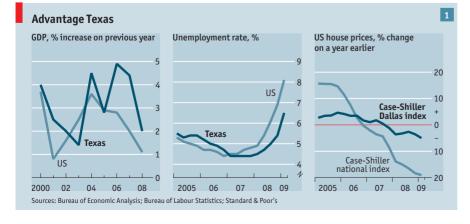
Texas's package of benefits is handsome. In 2003 its legislature voted in a Texas Enterprise Fund, with \$295m, since topped up, to spend on luring companies to Texas; that was followed two years later by a \$235m Emerging Technology Fund. These are among the biggest such funds anywhere in America.

The legislature also allows Texas city governments great latitude in designing their own inducements for business. Free land, cheap electricity, subsidies towards the wages of higher-paid workers, funds for training and long tax holidays are now essential weapons in municipal armouries. Most controversial are the "abatements" offered to big investors that exempt them from paying property taxes to the local school districts; in Texas, as in most states, these taxes are the schools' main source of funding.

Sprats and mackerels

Such inducements are helpful for the companies, but they also make business sense for the cities that offer them. Gary Lawrence, who heads the Economic Development Alliance of the city of Lubbock, in the Texas panhandle, explains that one electronics investment he backed cost the city \$4.7m in revenue forgone over ten years. But in return the company undertook to create 165 well-paid jobs, creating a demand for houses that is increasing income from property taxes as well as sales taxes. The \$4.7m should be written off in as little as three years. This kind of deal has put Lubbock on the map.

Mr Perry and the Republicans who have dominated both chambers of the legislature since 2003 can claim some credit for all those boosts to business. But they get none for Texas's biggest advantage: its sheer size. Larger in area than any country in the European Union and than any American state bar Alaska, Texas has huge amounts of space into which its cities can



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expand. This has allowed Houston to sprawl over some 600 square miles; it is probably the most spread-out big city in America and has no zoning restrictions, allowing the market to determine the best balance between retail, commercial and residential uses.

California is constrained by its mountains and the ocean, to say nothing of the demands of environmentalists keen to preserve its remarkable natural beauty. Texas, says Michael Lind, a fifth-generation Texan who writes about demography, identity, history and much else, "is flat and ugly. The Sierra Club is not going to kick up a fuss if Houston or Dallas keeps on growing." He is being a little harsh; most of central Texas is perfectly nice-looking grassland. But there certainly is a lot of it.

Limitless space translates into low property prices; you can buy a 1,500 square foot (140 square metre) starter home for as little as \$100,000 in a decent part of Hous-

ton or Dallas; small rented homes in the grimmer parts of south-east Houston are advertised for as little as \$99 a week. With taxes and prices also lower, an incomer from California might easily save 30% or more of his salary by moving from Silicon Valley to the "Silicon Hills" of Austin.

Learning difficulties

Red McCombs is no bleeding-heart liberal. A lumbering giant of a man and one of Texas's crop of a couple of dozen billionaires, he built his fortune by buying and selling everything from car dealerships to football teams. But he gets distinctly emotional about the poor performance of Texas's educational system. "The biggest blight on our state", he thunders, "is the terrible graduation rate from our high schools. Shame on us! It's been that way for 30 years, and it's getting worse. Have we been greedy, ignorant, uncaring? Maybe all of those things."

Mr McCombs is not alone. Almost everyone interviewed for this report expressed concern about the poor state of Texas's public schools and the mediocre record of its universities. Stephen Klineberg, professor of sociology at Rice University in Houston, puts it bleakly: "If we fail to turn our education system around, we will find that a whole generation has been locked out of the jobs market." The drop-out rate from Texas's schools is high across all three of the main racial groups, white, black and Hispanic, but it is the Hispanic drop-out rate that worries people most.

According to Mr McCown of the CPPP, the only answer is more taxation. "We advocate a state income tax," he says, "and the emerging majority's need for better education and health services will eventually produce one. The problem is that if we wait until then, we will lose a generation getting there." Texas ranks 34th in terms of expenditure per pupil, but Mr McCown

Work hard. Be nice

A CHEERY yellow building in southwest Houston may not look like the centre of an educational revolution, but appearances can be deceptive. Bedecked with upbeat slogans—"People make the difference", "Think like a champion today", "Be the constant, not the variable"—the building houses the main offices and assembly area of the KIPP Academy, Houston, the first of a network of 66 schools in 19 states and Washington, DC.

KIPP (Knowledge Is Power Programme) started in 1994 with a simple philosophy, encapsulated in its main motto, "Work hard. Be nice." It stresses personal responsibility and hard work (even the youngest students can expect a couple of hours of homework a night, and teachers must be available on their mobile phones to help with it) and tells its pupils that "there are no short cuts."

The KIPP schools are the most striking example of a movement that is improving education across America: the rise of "charter" schools. These are paid for by state governments and free for the students, open to anyone and, crucially, independent of often badly-run school boards. Head teachers have wide discre-

tion in the hiring and firing of teachers and are free to pay by results as they think fit. Charter schools are a mixed bag, but the best of them are achieving results most board-run schools can only dream of and are heavily oversubscribed.

Central to the KIPP programme is the contract that all students (or KIPPsters) sign before they join the school, which commits pupils, parents and teachers to do everything in their power to ensure that the pupils complete their courses and go on to a university. Critics say that this, in effect, excludes children from the most deprived families of all.

Still, around 70% of the academy's students come from low-income families, and around 95% are either Hispanic or African-American. Typically, says Elliott Witney, the head of the academy, only about 7% of students from low-income families graduate from college; KIPP's rate so far has been over 90%, though it has not yet quite achieved its goal of 98.6% ("body temperature").

KIPP's successes may be due to exceptional leadership, but according to Mr Witney there is no reason to think that they cannot be widely replicated. The rapid ex-

A new breed of school for some of the poorest kids

pansion of KIPP schools across the country is proof of that, and Mr Witney says these days there is no shortage of highly motivated young people who want to work as teachers in such schools. KIPP can hardly be the answer to all of Texas's problems, let alone America's. But along with the five campuses operated by YES (Youth Engaged in Service), with a very similar philosophy, it is an important part of it.



And play hard too

reckons that it needs to spend more than the average, not less, because of the high proportion of its students that do not speak English at home, or at all.

Others disagree. If money were everything, California's children would have much better test scores than Texas's, but a recent study by McKinsey, a consultancy, shows the opposite. As it happens, Houston is the birthplace of two independent or "charter" school movements that are now taking America by storm: KIPP (the Knowledge Is Power Programme-see box, previous page) and yes (Youth Engaged in Service).

Neither requires increased spending; in fact, their costs per pupil are generally lower than those of the school districts in which they operate and compete. Their results have been phenomenal, with typical drop-out rates of less than 5%. But the number of charter schools in Texas is currently capped at 215, and a mere eight new ones were authorised last year. And only wellmotivated parents tend to send their children there. However, there is some evidence that their presence is encouraging the school districts to up their game.

For Texas's universities, there is probably no substitute for digging deep and spending more money, and the state government is trying to do just that. Embarrassingly, Texas has only three "tier-one" universities (generally defined as meaning that a university undertakes at least \$100m-worth of research a year). California has nine tier-one universities and New York state seven

Buying brainpower

Texas's three are the University of Texas at Austin; A&M at the small town of College Station; and the tiny (and private, hence expensive) Rice at Houston. So none of Texas's three largest cities has a big tier-one university to its name. A bill passed by this year's legislative session commits the state to help no fewer than seven tier-two universities reach tier-one status. If voters agree in a referendum, up to \$680m could be available. Texas should also be saving money by cutting administrative costs at the universities, which are way too high.

Other efforts are under way. Francisco Cigarroa, the chancellor of the University of Texas system and the first Hispanic ever to hold this prestigious job, says his board has authorised a \$150m fund to bring leading academics to Texas. The system, made up of 15 centres of learning, now has a \$3 billion fund (approved in a 2007 referendum that would surely have failed in just about any other state) to establish a worldclass cancer foundation. It has just recruited a Nobel laureate as its chief scientist.

David Dewhurst, Texas's lieutenant-governor and president of the Senate (jobs that arguably make him the most powerful person in the state), says that Texas is still adding to its university enrolment whereas California's is contracting. "If you aren't making money, you can't expand," he says. That, in a nutshell, is the philosophy of Texas today. But allowing the state's schools and universities to improve enough to meet its future needs, while keeping the low taxes that businesses find so attractive, will be a tricky balancing act. ■

Beyond oil

The Texan economy is becoming ever more diversified, but energy remains a favourite

▼IGHWAY 84, as it descends from Lubbock through Snyder to the small town of Sweetwater, is a road worth taking. Spread across the vast plain are thousands of windmills, gently turning in a favourable wind; not too slow, not too fast and, above all, fairly consistent.

Only as you draw near to one do you realise that these towers are the height of 40storey buildings; their blades are the length of a jumbo jet's wing. They are clever too. Without human intervention, they can turn their heads and alter the pitch of their blades to make the most of the wind. They cost about \$5m apiece.

Sweetwater calls itself the windpower capital of America, and with roughly 3,300MW of installed capacity within a 50-mile (80km) radius the claim is not extravagant. Already endowed with oil and gas, Texas is blessed with a fair wind as well. Even stronger and more consistent winds are to be found further north along the "wind corridor" that stretches from the west Texas plains up through the panhandle and into Oklahoma and beyond. But for now these areas are too remote to

be connected to any of America's three main grids: the eastern, the western and Texas's very own ERCOT grid.

Another five transmission lines to ER-COT are therefore being built. Texas has already exceeded threefold a target it set itself in 1999 for the amount of power to be generated from renewables, almost wholly thanks to wind. And much more is planned: T. Boone Pickens, a famous local corporate buccaneer, plans eventually to install 4,000MW-worth of windmills in the panhandle, and to build his own transmission line to the main grid.

Wind is inherently variable, so it can never compete with the cheap and dirty coal that generates half of America's electricity. But powering up a coal station takes half a day, so electricity companies get their baseload from coal or nuclear sources and rely on something else to handle variations in demand. Most use natural gas; the latest gas generators can power up or down in five minutes. Wind makes an excellent substitute for some of that gas, and some of the most interesting "power plays" in Texas involve a mix of the two. John Crew, manager of Republic Power Holdings in Dallas, says he is aiming to provide 6,000MW through a mixture of gas, wind and clean coal up in the panhandle.

Lucky Texas has abundant natural gas, too. Though it has seen no significant onshore oil finds for decades, it has done well with gas in the past few years. This is a matter of technology as much as geology. Since the turn of the millennium engineers have perfected the art of drilling horizontally through hard shale. One main vertical shaft can now branch out into as many as a dozen "legs", each perhaps 5,000 feet (about 1,500 metres) long; all this at depths of 8,000-13,000 feet.

As well as saving money, this makes it possible to extract gas from below urban areas-and, as with the lucrative Barnett shale, from under the Dallas-Fort Worth airport. East Texas also saw extensive provings in 2008. The Haynesville shale, which extends into Louisiana, is a huge find.

The search is now on for alternative uses for the fuel. The obvious one is to power vehicles with compressed natural gas (CNG). That would mean creating a >> 6 A special report on Texas The Economist July 11th 2009

network of filling stations for private users, but public transport and some other commercial users could operate their own, and since CNG is much cheaper than petrol they could save money.

The environmentalists' holy grail is "clean coal" which does not produce greenhouse gases. That means capturing and sequestering the carbon dioxide released when the stuff is burned. With present technologies that is uneconomic. But what if there is a market for the CO₂?

The easily available oil from West Texas's Permian Basin, the richest oilfield in America, is mostly gone now. The best way to extract the remainder is to pump gas down to force the oil out. Oil companies use CO₂; once pumped down, it is trapped there. It may be economic to establish a clean-coal plant in or near the Permian Basin, trucking in the coal from Wyoming and selling the CO₂ to nearby oil operators. Several firms are now pursuing this idea in and around the oil town of Odessa.

Multi-trick pony

But hydrocarbons these days are only a small part of what drives Texas's resilient economy. Work by the Dallas Federal Reserve suggests that the economy's sensitivity to changes in the oil price has diminished to only one-sixth its level in the 1970s and 1980s. That helps to explain the relatively muted impact on the state of the oil-price crash at the end of last year.

A 2004 paper by Robert Gilmer, an economist with the Dallas Fed, has an interesting take on some of the forces that have helped Texas diversify. He argues that the four main cities of the Texas triangle should be seen as a vast single economic entity, separated only for geographical and historical reasons and complementing rather than competing with each other.

Thus, San Antonio handles trade with Mexico, which has been a huge boon to Texas since the creation of the North American Free-Trade Agreement in 1994: Texas has been America's biggest exporting state every year since 2002. Toyota's decision in 2003 to put a huge new factory and supplier park there had a lot to do with the Latin American market.

The Dallas metroplex is strong in telecoms, aerospace, distribution (four interstate highways converge there) and banking. Houston has oil and gas, but also NASA and the Texas Medical Centre, an agglomeration of 47 not-for-profit hospitals, medical schools and other institutions. Austin, as well as housing the machinery of state government, has developed into a



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thriving high-tech cluster. Inevitably there is overlap, and conflict; San Antonio has not forgiven Dallas for luring AT&T away last year. But Mr Gilmer argues that the cities are not so much rivals as partners.

A few conclusions can be drawn from all this. First, the role of government, at all levels from federal to local, has been surprisingly strong for a state that likes to think it typifies rugged individualism. The decision to put Mission Control in Houston back in 1961 kick-started that city's nonoil economy. San Antonio has boomed thanks to the presence of three large military bases, and the well-managed closure of a fourth in 2001 has created a vast new air- and rail-distribution port, mainly serving Mexico. Much of Dallas's electronics industry began with defence contracts.

The University of Texas at Austin, one of America's largest single campuses, has helped that city become a leading hightech centre. Dell, one of America's 40 biggest companies, started life at the university in 1984, and smart industrial policy brought Sematech, a consortium involving the government as well as 14 big chip firms, to Austin in 1988. Scores of other tech firms have followed.

Second, Texas has benefited from transplants. Cheap property and low taxes have attracted corporate headquarters and startups alike. At a round-table organised for *The Economist* in Austin by Angelou Economics, a consultancy that specialises in matching "new economy" businesses with cities that want them, only two of the 12 entrepreneurs taking part were native Texans. Most of them cited non-economic as well as commercial reasons for being in

Austin. "Quality of place" is a phrase you hear a lot in Texas.

The Greater Houston Partnership, an alliance of hard-nosed businessmen that looms large locally, has worked well with Bill White, Houston's business-minded but green mayor, to support his clean-up of the city's air and water. Dallas, fearful of being outdone by Houston's top-notch Wortham arts centre, will soon have a spanking new opera house and a big theatre complex. The opera house was paid for by 300 families, each ponying up \$m. A big part of Austin's draw is its music, and particularly its \$x\$s\$ festival. Austin is a remarkably laid-back place, with all the advantages of being a blue city in a red state.

Third, geography counts for a lot. Texas's importance as America's leading trading state, and one of its main distribution centres, is bound to grow. Governor Perry's plans for a "Trans-Texas Corridor", a mighty new highway running north from Mexico across the state, was turned down as too expensive and disruptive, but large parts of it will be built anyway. Once the widening of the Panama Canal is completed in 2014, Houston will become an attractive port for Asian goods being shipped to the central and eastern states; it is already, in effect, the principal export port for prosperous northern Mexico.

Dallas-Fort Worth's enormous airport lies at the centre of a large number of logistics and distribution centres. Again, having oodles of space to expand into is crucial; Los Angeles, New York and Chicago, America's other big logistics centres, are all hemmed in.

Fourth, the memory of the 1980s banking crisis is still strong. Whereas banks in the rest of America have reeled, those in Texas remain in reasonable shape. Richard Fisher, the president of the Dallas Fed, puts it down to his state's particularly effective regulation. He is biased, no doubt; but Texas law does cap the loan-to-value ratio of mortgages at 80%. Without a big property boom this time around, prices did not have so far to fall.

And financial services in Texas, having been almost wiped out in the 1980s, are now expanding. Dimensional Fund Advisors, which has \$99 billion under management, moved from Santa Monica to Austin in 2006. Comerica, America's 23rd-largest bank, according to Fortune, moved its headquarters from Detroit to Dallas a year later. Texas is not about to become a big national banking centre, but these are further signs that an economy of cotton, cows and drills has become a lot more diverse.

The red and the blue

Whisperit softly, but Texas looks set to become a Democratic state

THE elected sheriff of Dallas County is a Lesbian Latina. The leading candidates to become mayor of Houston in November include a black man and a gay white woman. The speaker of the House of Representatives is the first Jew to hold the job in 164 years of statehood and only the second speaker to be elected from an urban district in modern times. In this year's legislative session, bills to compel women to undergo an ultrasound examination before having an abortion (to bring home to them what they are about to do) and to allow the carrying of guns on campus both fell by the wayside: a bill to increase compensation for people wrongly convicted sailed through. Lakewood, in Houston, the biggest church not just in Texas but in America, claims to welcome gays. As Dorothy in "The Wizard of Oz" might have said, we're not in Texas any more.

Or at least, not in Texas as we have recently come to know it. A Democratic-voting Texas would be nothing new, but political memories are short, and the blunders of the Bush presidency have coloured global perceptions of what Texas is like. It mostly voted Democratic in presidential elections until 1968, when, alone among the former Confederate states, it went for Hubert Humphrey, and 1976, when it voted for Jimmy Carter. Many of those voters were highly conservative "Dixiecrats" and later flipped to the Republicans. But there has always been a strong radical streak too. William Jennings Bryan was hugely popu-



lar in Texas. Jim Hightower, a former Texas agriculture commissioner and the perennial voice of Texas populism, says that "Texas has always been a purple state"-up for grabs by either the red Republicans or the hlue Democrats

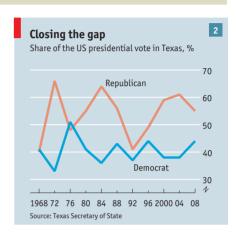
It had a Democratic governor, in the feisty and liberal shape of Ann Richards, until as recently as 1995; but since that year, which saw George Bush's ascent to the governor's mansion, the Republicans have been firmly in control, and no Democrat has won statewide office. Since 2003 the Republicans have controlled the House as well as the Senate, monopolising every lever of power in the state. Now the pendulum is swinging back.

With no prospect of a local son to vote for in future elections (a Bush has been on the ballot paper for six of the past eight presidential votes), the Republicans have lost one big advantage. In the 2008 election the Democrats did much better all over the state. They won the presidential vote in all the big cities except Fort Worth (see map). They made big inroads into the Republicans' dominance of the suburbs, where American elections are lost and won these days. Overall they took 44% of the vote, up from 38% in 2004, even though Barack Obama barely campaigned in Texas.

They secured a blocking minority, 12 seats out of 31, in the heavily gerrymandered state Senate, and almost took control of the Texas House of Representatives: the Republicans now hold it by just 76 seats to 74. The conservative speaker was promptly ousted and replaced by Joe Straus, who depended for his election on a sizeable block of Democratic votes.

The mild-mannered and charming Mr Straus has turned out to be a bipartisan and moderate figure, though he insists that he made no promises to the Democrats who backed him. But this year's legislative session showed the Democrats flexing their muscles in the House, blocking a bill on voter identification that they said discriminated against their supporters.

The rise of the Democrats poses a dilemma for Republicans in Texas, just as it does nationally. And just as the national party seems to be lapsing into fratricide, so a vicious internal war has broken out over



the governorship. Rick Perry is running for a third full term in the job, but the main challenge he faces is not from the Democrats who, oddly, have come up with a remarkably unconvincing candidate: Tom Schieffer, who used to be Mr Bush's business partner and who is famous mainly because his brother is a TV presenter. The real rival is within, in the shape of Kay Bailey Hutchison, probably the most popular politician in the state. Mrs Hutchison has served as one of Texas's two senators in Washington, DC, since 1993, and was last re-elected in 2006 with 62% of the vote.

Internecine warfare

Mr Perry has a strong economic record to run on, but because his toughest fight is against a fellow Republican, this has already turned into a battle for the souls of the 600,000 conservative sorts who vote in the Republican primary, due to be held next March. Mr Perry has lurched to the right to woo this atypical electorate.

Thus, he has backed allowing "Choose Life" to be an official Texas car licence-plate motto. This hurts Mrs Hutchison, who is in trouble with social conservatives for having once voted against overturning Roe v Wade, the Supreme Court decision that protects the right to abortion. He has also refused to take up a big chunk of the stimulus funds offered to Texas to help pay unemployment benefit, on the ground that this would create a long-lasting obligation.

No one doubts that Mrs Hutchison would beat Mr Perry or anyone else in Tex8 A special report on Texas The Economist July 11th 2009

as in a general election, but recent polls have her lagging behind Mr Perry in the primary. If she does formally enter the race, as expected, she will have to face being branded as a baby-killer and a creature of spendthrift Washington, DC.

Mrs Hutchison insists that "it's very important that we don't build a party around an issue [abortion] that is so personal, on which even families disagree." She is surely right, but primary voters may not see it that way. This race matters hugely to Texas: it is a moment when the state's Republicans will have to decide which wing of the party they are on.

The Democrats, meanwhile, are pinning their hopes for the 2010 election on securing a majority in the state House of Representatives and on winning a US Senate seat (which may come up sooner if Mrs Hutchison resigns to concentrate on her race for governor). Their chances in the House are good: as the recession starts to bite in Texas, later than elsewhere in the country, support for the Democrats is likely to rise. On the other hand Barack Obama will not be at the head of the ticket in 2010, as he was in 2008—though in Texas he was never quite the draw he was on the coasts.

The steady rise in the Hispanic population, coupled with a slow but continuous increase in Latinos' tendency to vote, bodes well for the Democrats. George Bush did an impressive job courting the Hispanic vote, but the Republican Party threw that advantage away by rejecting his plans for immigration reform in 2006-07. In the 2008 presidential election Texas Lat-



And now for someone completely different

inos voted Democrat by 63% to 37%. Mr Obama's nomination of the first Hispanic Supreme Court justice is unlikely to hurt, and nor will his commitment to immigration reform. As Hispanics increasingly spread out across the state they will start to tip the balance in many suburban counties, which is where the big political battles in America are being fought.

In the Senate race the Democrats' probable candidate will be Bill White, the current mayor of Houston. He has done an excellent job balancing the needs of business with those of his core voters, and he will have a lot of money behind him.

Texas had become used to being at the centre of events, having supplied the president, the vice-president or at least the treasury secretary for all but a handful of the past 50 years. Now it does not even have a senator in the majority party, meaning that Texas has no voice in any of the big deliberations in Washington, DC. That will help the Democrats too.

But it does seem fair to ask what Texas Democrats actually stand for. They say they want more money spent on health and education, but pretty much every politician in Texas says the same, and the party's leadership shows no appetite for delivering this by taxing Texans more heavily. Hardly anyone seeks to abolish the death penalty, even though, in most years, Texas executes as many people as the rest of America put together. Gun control and recognition of gay marriage are off the table. Everyone has jumped on the renewable-energy bandwagon.

It would, in short, be possible to imagine Texas slipping back to the Democrats without much happening in consequence, except for two considerations. The first is that, should Texas go Democratic at the presidential level, the Republicans nationally would be in deep trouble: with its 34 electoral-college votes, Texas is the only big state they have regularly won in recent presidential elections. The second consideration is the Hispanics. As they become ever more powerful in an ever stronger Democratic Party, there is every chance that they will turn against a model that has left far too many of them behind.

The new face of America

Texas is the bellwether for demographic change across the country

AT THE age of 34, Julian Castro has pulled off a remarkable feat. On May 9th, without even the need for a run-off, the polished young lawyer won the race to become mayor of San Antonio, the largest Hispanic-majority city in America and the seventh-biggest city in the entire country. He joins Antonio Villaraigosa, the mayor of Los Angeles, as one of America's half-dozen most prominent Hispanics.

The curious thing is that Mr Castro is only the third Hispanic mayor in San Antonio's long history; the first, Henry Cisneros, was elected only in 1981. America's Hispanics have a long way to go before they

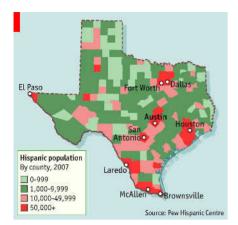
enjoy the influence that their numbers suggest. "We do have a history of failing to participate," he admits. "But we have been seeing a series of big advances."

Things are indeed changing. At the national level voter turnout among Hispanics was 49.9% last year, up from 47.2% in 2004, though still much lower than the non-Hispanic whites' 66.1%. The body to watch is the Mexican American Legislative Caucus (MALC), which claims 44 of the 74 Democrats in the Texas House (there is not one Hispanic Republican there, a gigantic problem for the party). Trey Martinez Fischer, who chairs MALC, is another young

man in a hurry. "MALC is taking over the Democratic Party here," he says, "and it is time for us to expand our footprint."

The most pressing issue, he reckons, remains education. "We are creating a majority population here that is limited in its skill set. It is up to us: if we don't act, we are heading for disaster." But it is not just education; Hispanics, he says, are poorly served when it comes to access to capital, health care and public transport. "This state", he says, "has not yet atoned for the sins of its past."

You only need to tour the Rio Grande valley, which stretches from Brownsville in >>



▶ the east up almost as far as Laredo, to see what he means. The valley includes some of Texas's fastest-growing and most successful counties, such as Cameron County around Brownsville and Hidalgo County Brownsville McAllen: boomed, thanks in large part to its port, which serves Mexico's buoyant north. Mc-Allen has also become a favoured place for rich Mexicans to buy homes, educate their children and squirrel their money away; its mayor, the engagingly town-proud Richard Cortes, has big plans for an arts district, upmarket shopping centres, a huge public library which he says will be the fifth-largest in the country, and much else.

Down in the valley

But you can also encounter poverty on a scale hard to find anywhere else in America. More than 30% of the valley's population still falls beneath America's official poverty level, according to Sister Maria Sanchez of Valley Interfaith, a local charity. The poorest among them are to be found in the colonias, small settlements outside recognised towns. There are around 2,300 colonias in total, and the worst of them still have large numbers of houses without running water. In recent years state money has hugely improved some of them, such as Las Milpas, outside McAllen. Others, like Los Altos outside Laredo, are a national disgrace. "We are the richest country in the world, and we still have this," says Jaime Arispe, of the Laredo Office of Border Affairs, as he surveys a street that looks as if it could be in Port-au-Prince.

Others echo Mr Martinez Fischer's views, if not guite the passion with which he expresses them. Rafael Anchia, another House member, was recently tipped by Texas Monthly as the first Hispanic governor of Texas-though not until 2018. He brushes the accolade aside, but like Mr

Martinez Fischer says that the state has systematically underfunded public education and insists this will have to change.

Health care is another racial issue. Texas has the worst insurance-coverage rates in America, and Hispanics, as well as blacks, fare much worse than Anglos; most Americans get their health care through their companies, but Hispanics and blacks are more likely to work for employers who provide limited benefits or none, or to be unemployed.

The flaws in the American health system are mostly a federal matter, but Texas makes them worse by failing to take up available federal dollars because of the need for co-finance by the recipient state; by providing few public clinics; and by refusing to reimburse private hospitals for the cost of emergency care for people who cannot afford to pay, forcing them to jack up prices for others. It also operates one of the least generous subsidy regimes for poor children in the country.

The reason why MALC will have to be listened to on all these counts is demographic. The Hispanic population is constantly being reinforced by the arrival of immigrants from across the Rio Grande, though economic, political and security pressures have started to make the border less permeable.

But international migration is not the main driver of Texas's booming population. Texas's Hispanics, on average, are younger than the Anglos, and their women have more babies. In 2007 just over 50% of the babies in Texas were born to Latinas, even though Hispanics make up only 38% of the population. Over the eight years to 2008, reckons Karl Eschbach, Texas's official state demographer, natural increase (which favours Hispanics) accounted for just over half the 3.5m increase in the state's population, and migration from other states for almost half of the rest.

Even if the border closed tomorrow, Hispanics would still overtake the Anglos by 2034, reckons Mr Eschbach. Recent trends suggest that this will in fact happen by 2015. More than half the children in the first grade of Texas schools are Hispanic. And in the Houston public-school district the proportion is 61%, notes Stephen Klineberg, of Rice University. (African-Americans make up another 27%.)

Nor is it only Texas that is undergoing profound demographic shifts, says Mr Klineberg. Texas today is what all of America will look like tomorrow. At the moment there are only four "minority-majority" states (that is, states where non-Hispanic

whites, or Anglos, are in the minority): California, Texas, Hawaii and New Mexico. He expects the 2010 census to show as many as 10-12 states to have passed that milestone; by 2040, he thinks, America itself will be a minority-majority nation.

The geographical spread of Texas's Hispanic population has changed in a way that will change the state's politics. Most Latinos used to live south of the 1-10, the motorway that joins San Antonio to Houston, notes Mr Anchia. But now Dallas, like Houston, has considerably more Hispanics than Anglos: a little over 40% of the population against around 30%. Mr Anchia himself represents a district that includes part of Dallas and a swathe of prosperous suburbs, including some where there have been nasty rows about illegal immigration.

Even public schools up in the once lilywhite panhandle in the north of the state are seeing their classes fill up with Hispanic children; to take a random example, in tiny Stratford up on the border with Oklahoma some 54% of the children at the local high school are Hispanic. "Every single institution in this state was built by Anglos for Anglos," says Mr Klineberg. "And they will all have to change."

Come on in

That might be easier than it sounds. Texas has proved far better than the other border states (California, New Mexico and Arizona) at adapting to the new, peaceful reconquista. In California, Proposition 187, which cracked down hard on illegal immigration, was heartily backed by the then Republican governor and passed in a referendum in 1994, though it was later struck down by a federal court. This kind of thing has only ever been attempted in Texas at local level, and even then only very rarely.

Texas has always been a strong supporter of immigration reform that would offer illegal immigrants (of whom Texas has close to 2m, about 7% of its population) a path to citizenship. It has also always favoured NAFTA. Perhaps that is because Texas was itself Mexican until 1836. For centuries the border, demarcated by the Rio Grande, was entirely porous, and its very length meant that much of Texas felt joined to Mexico-a cultural affinity evidenced in the fact that the margarita and the fajita were both invented in Texas.

Only recently, at the behest of distant authorities in Washington, DC, has this sense of propinquity seemed to weaken. Driven by anger elsewhere in America, immigration officials raid businesses looking >>



Pledging allegiance

• for workers with false Social-Security numbers. Driven by post-2001 fears, the number of Border Patrol officers is being increased from 6,000 in 1996 to 20,000.

Texans don't like this much. In April Jeff Moseley, president and CEO of the Greater Houston Partnership, the city's chamber of commerce, made a powerful speech to a Senate hearing in Washington in which he rebutted the notion that undocumented workers are a drain on America's resources. According to a study he presented, they are more likely to be net contributors in fiscal terms. He argued that they mostly complement rather than compete with domestic workers, and that they are less likely to commit crimes than the native population. And he pointed out that cracking down on illegals has had a perverse effect, ending a pattern of seasonal or circular migration that has served Texas well for many decades. Instead, it has encouraged the use of people-smugglers bringing across whole families who then tend to stay. It has fenced people in, not out.

Mr Moseley used the word "fence" calculatedly. Down in southern Texas there is no five-letter word more likely to provoke anger. The way Texans see it, the fence that is being built along a third of America's 2,000-mile long southern border is an expensive waste of time. It sends an appalling signal to a friendly neighbour; it is easy to climb over, with or without a ladder; it is easy to circumvent; it is bad for the environment, because it cuts off animals from their water sources; and it tramples on the rights of landowners, since it has to be built well back from the riverside so as not to interfere with flood channels.

But if the fence itself is likely to have little effect on illegal immigration, the fear of terror that gave rise to it, coupled with the recession on both sides of the border and Mexico's murderous struggle with the drug lords in its border cities, are certainly affecting both the legal and the illegal sort of crossing. Everyone along the valley of the Rio Grande seems to believe that the border is slowly closing.

At the extreme eastern end of the border, Jude Benavides, an ecologist at the University of Texas at Brownsville, laments how life has changed. "Three of my four grandparents are from Mexico," he says. "We used to cross over the bridge to Matamoros just for lunch or dinner. Now we don't go. We are scared of the violence, and it can sometimes take as long as two hours in line to get back across."

The economy, too, is a powerful reason why people are crossing less often. The Mexican peso has fallen by 18% against the dollar since the beginning of 2008. That has hit retailers on the American side hard. Mexicans in the northern border provinces have been hurt by the collapse of America's car industry. Many of the maquiladoras, factories set up just on the Mex-

ican side of the border to benefit from lower wages and land costs, have specialised in making parts for Detroit. One of Texas's main assets is a bit distressed just now.

Don't mess with Texas

So Texas has a huge challenge to cope with. But it seems wrong to end on a pessimistic note. Texans above all are optimists, and few of them seem to doubt that Mexico's proximity is a huge long-term source of strength for the Lone Star state. That optimism, rooted in a profound sense of local pride that can sometimes jar with outsiders, is Texas's dominant characteristic.

It is the reason why the wildcatter, the independent oilman whose test drillings might come up dry 20 times before gushing in the end, is an enduring Texas symbol. And it explains why risk-taking is admired and failure no disgrace. Most of the Enron executives who lost their jobs when the firm went bust in 2001 quickly found new ones. The company's offices in Houston were swiftly re-let. Enron Field baseball stadium became Minute Maid Park. "Don't mess with Texas" was once a slogan for a wildly successful anti-litter campaign. It is now the state's unofficial motto.

To visit America in the midst of the worst recession for decades can be a disheartening experience, but a tour of Texas is quite the reverse. Since suffering that big shock in the 1980s, it has become a well-diversified, fiscally sensible state; one where the great racial realignment that will affect all of America is already far advanced; and one whose politics is gradually finding the centre. It welcomes and assimilates all new arrivals. No wonder so many people are making a beeline for it.

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